

Decisions of the Council on Tuesday, 16 October 2018

These decisions are published for information in advance of the publication of the Minutes

Decisions

6. PETITIONS

Bonn Road, Bradford – Residents Parking Scheme

Resolved –

That the petition be referred to the Bradford West Area Committee.

Milman Swing Bridge

Resolved –

That the petition be referred to the Bradford East Area Committee.

Northcliffe Park, Shipley – Consideration of site for a new crematorium

Resolved –

That the petition be referred to the Executive.

Health and Environment in Shipley

Resolved -

That the petition be referred to the Executive.

ACTION: City Solicitor

8. MEMBERSHIP OF COMMITTEES AND JOINT COMMITTEES

Resolved –

That the appointment of the following non-voting co-opted representatives to the Children’s Services Overview and Scrutiny Committee for the 2018/2019 municipal year be approved:

**Teachers Secondary School Representative: Tom Bright
Teachers Special School Representative: Irene Docherty
Voluntary Sector Representative: Kerr Kennedy**

ACTION: City Solicitor

11. **RECOMMENDATION FROM THE GOVERNANCE AND AUDIT COMMITTEE - TREASURY MANAGEMENT POLICY STATEMENT, MINIMUM REVENUE PROVISION STRATEGY AND ANNUAL INVESTMENT STRATEGY 2018/19**

Resolved –

That the report of the Governance and Audit Committee (Document “AD”) be adopted.

ACTION: Assistant Director Finance and Procurement

11. **RECOMMENDATION FROM THE GOVERNANCE AND AUDIT COMMITTEE - ANNUAL TREASURY MANAGEMENT REPORT 2017/18**

Resolved –

That the report of the Governance and Audit Committee (Document “P”) be adopted.

ACTION: Assistant Director Finance and Procurement

11. **RECOMMENDATION FROM THE GOVERNANCE AND AUDIT COMMITTEE - TREASURY MANAGEMENT MID YEAR REVIEW UP TO 31 AUGUST 2018**

Resolved –

That the report of the Governance and Audit Committee (Document “Q”) be adopted.

ACTION: Assistant Director Finance and Procurement

12. **NORTHCLIFFE PARK, SHIPLEY IS ONE OF FIVE SITES IN THE DISTRICT BEING CONSIDERED FOR A NEW CREMATORIUM AS PART OF THE COUNCIL'S BEREAVEMENT STRATEGY**

Resolved –

Council notes that:

- a) **The Labour Executive is planning to make a necessary investment in bereavement facilities to meet the district's needs now and into the future. This is to ensure that all communities have access to the high-quality, caring and efficient services we all rightly expect;**
- b) **Nab Wood, Scholemoor and Oakworth crematoria are emitting mercury into the atmosphere and for this, the Council on behalf of Bradford pays an annual levy;**
- c) **Cleaner, more efficient crematoria are essential for the district in the**

future;

- d) A part of Northcliffe Park is one of five sites to be considered by the Executive as the location for a replacement crematorium for the Council's existing facility in Nab Wood; a part of Littlemoor Park, Queensbury is another potential location being considered. The other three sites are commercially confidential.
- e) There are very few sites suitable for a crematorium anywhere in Bradford such is the strict national legislation governing their location;
- f) The Council has commissioned a detailed feasibility study into the five sites;
- g) The Council values the parks and green spaces of Bradford and would always by preference avoid using them for this special purpose. It will always respect the decision of trustees regarding the parks.

The Executive therefore awaits the findings of the feasibility study which it will then consider along with all the facts and expressed public sentiment before a decision can be reached. This will not happen before 2019.

ACTION: Strategic Director Place

12. GOVERNMENT PROPOSAL TO FAST-TRACK FRACKING APPLICATIONS

Resolved –

Council notes:

- (1) The government is proposing, via a Written Ministerial Statement (WMS), to allow the exploration phase of hydraulic fracturing (fracking) to be allowed under Permitted Development (PD), therefore requiring no planning permission.
- (2) The government is also proposing to bring the production phase of fracking under Nationally Significant Infrastructure Projects (NSIP) and for this to be decided centrally by government and the planning inspectorate. This will take decisions away from local councils. If approved, this approach could be extended to include other types of oil and gas exploration, such as acid stimulation, through secondary legislation.

Council believes that local planning authorities should retain democratic control of all local mineral and fossil fuel development.

Council therefore requests the Chief Executive to (a) respond to the government consultation before the deadline of 25th October 2018, to (b) reject the changes proposed for PD and NSIP as inappropriate and (c) make it clear that our view is that local planning authorities should retain local control and primacy for all planning decisions at all stages for all types of

oil and gas exploration.

ACTION: Chief Executive/Strategic Director Place

12. **BUILDING A STATUTORY YOUTH SERVICE**

Resolved –

This Council notes:

- **That the Conservative Government has failed young people by overseeing unprecedented and cruel cuts to youth services across the country. Overall spending on youth services in England has fallen by £737m (62%) since 2010.**
- **Youth work as a profession has been eroded and undermined through funding cuts and market reforms. This has resulted in a reduction in the number of JNC programmes, the number of providers employing JNC qualified workers and the number of students enrolling in undergraduate programmes. Between 2012 and 2016, 600 youth centres closed down and 3,500 youth workers lost their jobs.**
- **Cuts to youth services have devastated the lives of young people by damaging community cohesion, making it harder to stay in formal education, and having a negative impact on their health and wellbeing. 83% of youth workers say the cuts have had an effect on crime and anti-social behaviour.**
- **Youth work is a distinct educational process offering young people safe spaces to explore their identity, experience decision-making, increase their confidence, develop inter-personal skills and think through the consequences of their actions. This leads to better informed choices, changes in activity and improved outcomes for young people.**

This Council believes:

- **Youth services should be made statutory, recognising the important role universal youth work plays in supporting young people to realise their potential.**
- **Each local authority would set up a local youth services partnership with young people, parents, professionals and councillors, to ensure that the new national provision is tailored to the needs of each community.**
- **It should be the responsibility of the Secretary of State to promote and secure youth services in each local authority across the country.**
- **There should be a mandated national body with dedicated ring fenced funding to oversee youth service provision across England implemented through a local partnership board.**

This Council:

- **Instructs the Chief Executive to write to the Secretary of State urging a change to make youth services a statutory service given the issues faced by young people in Britain today.**

- **Notes the Labour Party is running a consultation into youth services. We resolve for the Leader to submit our views before the deadline on Monday 12 November 2018.**
- **Will ask Bradford District MPs to support and campaign for statutory youth services.**

ACTION: Chief Executive/Leader of Council

12. PROTECTING THE PROTECTORS

Resolved –

This Council notes:

- **Public servants in the police, fire and ambulance services put themselves in extraordinary situations to protect us every day.**
- **Antisocial behaviour and attacks against those professionals are unacceptable and put lives at risk both by threatening the safety of the worker and by diverting resources from emergencies. This is a problem throughout the year, including around Bonfire Night.**

This Council:

- **Endorses Holly Lynch MP's 'Protect the Protectors' campaign and will support publicity campaigns to promote safe and responsible behaviour and raise awareness of the tougher sentences arising from the Assaults on Emergency Workers (Offences) Bill.**
- **Supports our partners in police, fire and health and the trade unions in their work to combat antisocial behaviour and attacks, including through engagement activities in schools and other youth and community settings.**

Calls on residents to: be respectful to public servants keeping us safe; enjoy safe bonfires and fireworks by preparing properly, getting appropriate permissions and acting responsibly, ideally by attending well run public events; help educate young people about the risks of fire and the need to treat each other and the emergency services with respect.

ACTION: Chief Executive

12. BIG BRADFORD CLEAN-UP

Resolved –

This Council notes:

- **The majority of people living in the Bradford District take pride in where they live. The most recent official data from the Office for National Statistics finds that Bradford people are happier than they were 12 months ago.**
- **However litter dents this pride. It is a blight on streets, parks and**

other public spaces and it costs councils across the UK hundreds of millions of pounds a year to clear up.

- We carry out street cleaning and enforcement activities against culprits in order to clean up our district and we provide practical support to volunteers and community groups who do great work cleaning up public spaces.
- Behaviour change among the minority of people who create litter is essential in order to deal with the root cause and reduce the huge environmental and financial cost.

This Council resolves to

- Have a Big Clean-Up Day involving councillors and community volunteers across the district.
- Launch pilot programmes across the district trialling innovative methods alongside established activities and engage with the business community, such as fast food outlets, to jointly tackle littering.
- Seek community champions to work with officers in strengthening community and business engagement in their local areas.
- Work with partners on awareness-raising campaigns to educate about the massive cost of litter and to encourage behaviour change.
- Continue with strong enforcement measures and continue to explore new options together with partners.

Call on the Government to make significant funds available for us to carry out additional work to build community resilience and strengthen community cohesion in tackling the blight of litter.

ACTION: Strategic Director Place

12. **PERIOD POVERTY**

Resolved –

This Council notes:

- Because of Government cuts more than one in four children in the UK are living in poverty (27.1% in 2015-16) and this will rise to almost one in three (31.3%) by 2021-22, according to the Institute for Fiscal Studies.
- Food bank use has risen rapidly in recent years with the Trussell Trust reporting it gave out a record 1.3m food parcels to an estimated

666,000 people in 2017-18, up 13% on the previous year.

- **People who are unable to afford food might also be unable to afford other essentials such as sanitary products. Young girls may be particularly vulnerable to the impact as it could lead to them missing school or having to choose between buying food or sanitary protection.**
- **After being tasked by the Leader to explore how we can address this issue, officers launched a pilot scheme at Britannia House in May this year to take donations of products to be provided through the Storehouse, a local charity that supplies over 30 food banks.**

This Council will:

- **Carry out more detailed research to identify the causes and extent of the issue, what good practice is already taking place and what more can be done to address the problem most effectively across the district.**
- **Work with partners such as the Clinical Commissioning Group, schools, the Red Box project and the Storehouse to establish the best ways to tackle the problem.**
- **Ask officers to report back to the Health and Social Care Overview and Scrutiny Committee before the end of December with their findings and options for scaling up our activity with partners.**
- **Call on Government to remove VAT from all sanitary products.**

ACTION: Strategic Director Health and Wellbeing

12. 100TH ANNIVERSARY OF THE 1918 ARMISTICE

Resolved –

Council notes:

- (1) **2018 marks the centenary for the armistice at the end of the 1914-18 Great War**
- (2) **That the city remembers the sacrifice of local people at that time each year**

Council believes that the cause of peace is served by remembering the sacrifices of armed servicemen and women as well as in noting the horrors of war

Council affirms its commitment to supporting the Military Covenant and to providing support to current and former members of Britain's armed

services.

ACTION: Chief Executive

12. HOUSEHOLD FORMATIONS AND HOUSING NUMBERS

Resolved –

Council notes:

- The Executive has already agreed a review of housing numbers in July 2018.
- The Council's Core Strategy was adopted in July 2017, approved by a government inspector, reviewed directly via government call-in and released without amendment. The Government has stated that any adopted strategy within the last five years is still valid.
- The decision of the Executive in July 2018 to nonetheless conduct a partial review of the Core Strategy in light of the Government's proposals to amend the National Planning Policy Framework (NPPF) introducing a standard methodology, which would reduce planned housing numbers across the north of England.
- The consultation responses to the NPPF proposals submitted by the West Yorkshire Combined Authority (WYCA) and the Leeds City Region Enterprise Partnership (LEP) expressing their concerns over the new methodology, including Conservative-led Council members, that the new methodology could stifle growth across the north of England while encouraging additional growth in the south, further exacerbating the North-South divide.
- The Office of National Statistics (ONS) recent publication of update Household Projections in England suggests a further reduction of housing need well below the government target of 300,000 a year and that the Government acknowledge the obvious issues caused by these figures with a revised methodology due before the end of the year to address this.
- That the ONS update these figures every two years and should clearly be viewed in the context of Local Plans that have to anticipate need and demand for 15-20 year periods.
- Finally, Council notes the expectation stated by the Government that any new methodology would be considered a baseline for considering housing need, and that it does not take into account local growth plans such as that outlined in our Economic Strategy.

Council resolves:

That the partial review of the Core Strategy is subject to appropriate public consultation and is brought back to Full Council for debate at the publication draft stage prior to submission.

ACTION: Strategic Director Place

12. 20MPH SPEED LIMIT ZONES

Resolved –

Council notes:

- 20mph zones are a proven way of encouraging safer driving, reducing average road speeds and casualties and encouraging a better environment for pedestrians and cyclists when installed in appropriate locations
- The initial proposals for the city centre and sites around schools are for areas where road layouts and/or the presence of existing traffic management measures will support a 20mph speed limit
- City centre 20mph zones are increasingly common across the country including in Sheffield, Leeds, Brighton, Birmingham, Glasgow, Edinburgh and London
- The University of the West of England has just completed a comprehensive study of 20mph zones in Bristol and found that average speeds reduce in 94% of streets, increased rates of walking and cycling and reduced fatalities and injuries generating cost savings of £15 million
- The recent announcement that the Council would be consulting on a city centre 20mph zone in addition to a programme of 20mph zones around schools to be rolled out over time

Council resolves to:

Proceed to the consultation on the proposed 20mph zones and ask that the Executive receives a paper on the responses before a final decision is made.

ACTION: Strategic Director Place

12. A GOOD CHILDHOOD

Resolved –

The Children's Society's "The Good Childhood Report 2018", based on a national survey of 2,000 children, reflects the huge scale of mental health challenges faced by children nationally. The Future in Mind report and the production of 'The Five Year Forward View for Mental Health' published in 2016 provides a model for how Councils could respond to The Good Childhood Report.

Bradford Council is signed up to delivering the Future in Mind strategy for the district and a refresh report is due to be presented to the Health and Wellbeing Board in November. This Council welcomes the positive message from the Department of Health Directorate who oversee our Future in Mind delivery programme, which has commended our work as "Fully confident" in September this year.

The Future in Mind delivery group reports to the Mental Wellbeing

Partnership Board and to the Health and Wellbeing Board. The district wide Mental Wellbeing Partnership Board is a multi-agency group comprising of staff from BMDC, NHS, independent and community leaders. It has an all-inclusive approach to the wellbeing of children and young people and recognises the important role for learning, education and development. This is reflected in our strategy.

Children & young people's mental wellbeing is a key priority for the Children's Transformation and Integration Group (Children's TIG) which reports to the Children's Trust Board, chaired by the Portfolio Holder, and to the Health and Wellbeing Board. The main purpose of Children's TIG is to identify the key factors affecting the wellbeing of young people in the Bradford District with a view to the development of a transformation plan to increase their general sense of wellbeing and of life satisfaction.

This Council:

- (1) Reaffirms its strategic ultimate responsibility together with partners for the wellbeing of every child in the district regardless of the type of school or setting they attend.**
- (2) Fully accepts the importance of a child's sense of wellbeing on their ability to fully benefit from the formal education that they receive.**
- (3) Actively leads on the agenda to promote children's mental wellbeing in the district within the already established governance and partnership arrangements in place to ensure strong accountability and pace / continuity of our work.**

ACTION: Strategic Director Children's Services/Strategic Director Health and Wellbeing

12. YORKSHIRE DEVOLUTION

Resolved –

Council notes:

- That devolution would lead to more powers and money to grow our local economy.**
- That a proposal for a One Yorkshire devolution deal has now been submitted to Government with a full economic case for devolution to the region. Government has previously rejected other proposed devolution deals including Leeds City Region.**
- That the One Yorkshire devolution proposal is signed up to by 18 local authority leaders across party lines and across the region. It also has strong backing from some Yorkshire MPs and from the Archbishop of York.**
- That a number of English city regions across the country are benefiting from devolution deals, as well as the devolved nations of Scotland, Northern Ireland and Wales.**

- The population of Yorkshire is roughly equivalent to that of Scotland however Scotland has seen much greater levels of devolution over the past two decades compared to Yorkshire.
- Yorkshire forms a single recognisable economically coherent region, with a common culture, dialect, and identity which is one of the strongest in the UK.
- Powers should be devolved as far as possible with decisions that affect residents being made by Local Government and even neighbourhood level where that is possible.

This Council calls for:

1. A regional devolution deal for Yorkshire consisting of a single directly elected mayor acting with a cabinet made up of elected members from each local authority across Yorkshire. Both sub regional, thematic and sectoral sub-committees to be made up of business, civic, third sector and elected members.
2. Election of the directly elected mayor to be by supplementary voting method as per the existing Mayoral legislation already laid down in the House of Commons.
3. The principle of subsidiarity to be followed when determining at what level decisions of resource allocation to be made. We aspire to the powers devolved to Yorkshire being equivalent to those devolved to the Scottish Parliament, this to be achieved with Government's consent over time.
4. The powers and funding of regional and sub-regional bodies to be subsumed into the One Yorkshire framework over time.
5. Above all, a constructive conversation regarding devolution with the Government at the earliest opportunity would be welcomed.

ACTION: Chief Executive

13. FOOD SAFETY IN THE BRADFORD DISTRICT

Resolved –

That the Food Safety Service Plan be approved.

ACTION: Strategic Director Health and Wellbeing

14. DESIGNATION OF THE COUNCIL'S SECTION 151 OFFICER

Resolved –

- (1) That Council designates the post of Director of Finance as the Council's Section 151 Officer/Chief Financial Officer such designation to take effect immediately.
- (2) That the proposed amendments to the Constitution as set out in paragraph 4.1 of Document "K" be adopted.

- (3) That the City Solicitor be granted delegated authority to make consequential amendments to the Constitution as a result of any recommendations approved by full Council.**
- (4) That the City Solicitor ensures that any agreed amendments are implemented.**

ACTION: Chief Executive

FROM: Parveen Akhtar
City Solicitor
City of Bradford Metropolitan District Council

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